

**PROPOSITION S**

**PROPOSITION 39 BOND BUILDING FUND OF  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
FINANCIAL STATEMENTS, SUPPLEMENTAL INFORMATION  
AND INDEPENDENT AUDITORS' REPORT**

**JUNE 30, 2013**



**San Diego**

**Los Angeles**

**San Francisco  
Bay Area**

**christywhite**  
A PROFESSIONAL  
ACCOUNTANCY CORPORATION *associates*

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
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June 30, 2013**

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**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Introduction and Citizens' Oversight Committee Member Listing  
June 30, 2013**

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San Diego Community College District (the "District") is located entirely within San Diego County and consists of three two-year colleges and seven continuing education centers. All three colleges are fully accredited by the Accrediting Commission for the Community and Junior Colleges of the Western Association of Schools and Colleges, and Continuing Education is fully accredited by the Accrediting Commission for Schools (ACS) of the Western Association of Schools and Colleges (WASC).

The District is governed by a five member Board of Trustees. The five Trustees are elected in even-numbered years to four-year terms by the voters in the District. The boundaries of the District did not change during the year ended June 30, 2013.

On November 5, 2002, by majority election of the District's registered voters, \$685,000,000 in general obligation bonds ("Proposition S") were authorized to be issued and sold for the benefit of the District. Proceeds from the bonds are to be used for acquisition, construction, renovation, repair and modernization of certain District property and facilities and to refund or advance refund certain obligations of the District. The bonds are scheduled to be issued in four increments over a ten-year period.

Proposition S bonds were issued by the District, through the County of San Diego. On May 15, 2003, Series 2003 A, B and C of the Proposition S bond authorization were issued, which consisted of serial bonds and term bonds with an initial total par amount of \$105,000,000 with stated yield rates of 0.95% to 4.39% and maturing through May 1, 2028. Series 2003 was advance refunded during 2011-12 via the issuances of the Series 2011 General Obligation Refunding bonds and the issuance of the Series 2012 General Obligation Refunding bonds. On October 5, 2005, Series 2005 of the Proposition S bond authorization was issued, which consisted of serial bonds, term bonds, and capital appreciation bonds with an initial par amount of \$244,999,901 with stated yield rates of 3.28% to 4.38% and maturing through May 1, 2030. On April 28, 2009, Series 2009 of the Proposition S bond authorization was issued, which consisted of serial bonds, term bonds, and convertible capital appreciation bonds with an initial par amount of \$131,293,506 with stated yield rates of 2.70% to 6.00% and maturing through August 1, 2033. On July 7, 2011, Series 2011 of the Proposition S bond authorization was issued, which consisted of current interest serial bonds and capital appreciation serial bonds with an initial par amount of \$99,999,859 with stated yield rates of 0.27% to 6.69% and maturing through August 1, 2041. On July 7, 2011, Series 2011, Refunding, of the Proposition S bond authorization was issued, which consisted of current interest serial bonds with an initial par amount of \$22,230,000 with stated yield rates of 0.38% to 3.55% and maturing through August 1, 2023. On March 7, 2012, Series 2012, Refunding was issued, with an initial par amount of \$279,755,000 with stated yield rates of 0.18% to 3.10% and maturing through August 1, 2029. The Series 2012, Refunding retired \$313,830,000 of debt including \$267,470,000 of Series 2003A and Series 2005 of the Proposition S bond authorization. As a result, approximately 85.2% of the debt service related to the Series 2012, Refunding is attributable to Proposition S.

**PROPOSITION S BOND BUILDING FUND  
 SAN DIEGO COMMUNITY COLLEGE DISTRICT  
 Introduction and Citizens' Oversight Committee Member Listing, continued  
 June 30, 2013**

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Proposition S is a Proposition 39 bond. The passage of Proposition 39 in November 2000 amended the California Constitution to include accountability provisions. Specifically, the District must conduct an annual independent performance audit to ensure that funds have been expended only on the specific projects listed as well as an annual, independent financial audit of the proceeds from the sale of the bonds until all of the proceeds have been expended for facilities projects.

Upon passage of Proposition 39, an accompanying piece of legislation, AB 1908 (Chapter 44, Statutes of 2000), was also enacted, which amended the Education Code to establish additional procedures which must be followed if a District seeks approval of a bond measure pursuant to the 55% majority authorized in Proposition S including formation, composition and purpose of the Citizens' Oversight Committee, and authorization for injunctive relief against the improper expenditure of bond revenues.

The Citizens' Oversight Committee had the following members as of June 30, 2013, all of whom were appointed by the District's Board of Trustees with two year terms, with a maximum of three consecutive terms of office:

<b>Name</b>	<b>Title</b>	<b>Representation</b>	<b>Education Code Section</b>
Evonne Seron Schulze, Chair	Chairperson	Active in a Senior Citizens' Organization	15282(a)(2)
Ed Oremen, Vice Chair	Vice-Chairperson	Community -at- Large	15282(a)
Leslie Bruce	Member	Community -at- Large	15282(a)
Sunita Cooke, Ph.D.	Member	Community -at- Large	15282(a)
Patricia Cowett	Member	Community -at- Large	15282(a)
Scott Crosby	Member	Active in a Bona Fide Taxpayers' Organization	15282(a)(3)
Pierre Domercq	Member	Community -at- Large	15282(a)
Gerald Hosenkamp	Member	Active in a Bona Fide Taxpayers' Organization	15282(a)(3)
Sarah Kruer Jager	Member	Community -at- Large	15282(a)
Jean-Paul de Kervor	Member	Community -at- Large	15282(a)
David MacVean	Member	Community -at- Large	15282(a)
Jeffrey Marston	Member	Active in the Support and Organization of the Community College District	15282(a)(5)
Jesseca Saenz-Gonzalez	Member	Active in a Business Organization	15282(a)(1)
Thomas Scanlan	Member	Community -at- Large	15282(a)
Rosalie Schwartz, Ph.D.	Member	Community -at- Large	15282(a)
Glen Sparrow, Ph.D.	Member	Active in a Bona Fide Taxpayers' Organization	15282(a)(3)
Christopher Ward	Member	Community -at- Large	15282(a)
Daniel Caldera	Student Member	Student who is Currently Enrolled in the District and Active in a Community College Group	15282(a)(4)

## INDEPENDENT AUDITORS' REPORT

Christy White, CPA

John Dominguez, CPA, CFE

Tanya M. Rogers, CPA, CFE

Michael Ash, CPA

Heather Daud

SAN DIEGO

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*Licensed by the California  
State Board of Accountancy*

Governing Board Members and  
Proposition S Citizens' Oversight Committee  
San Diego Community College District  
San Diego, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the Proposition S Bond Building Fund of San Diego Community College District (the "Proposition S Bond Building Fund") as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Proposition S Bond Building Fund's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

As discussed in Note 1A, the financial statements present only the individual Proposition 39 Bond Building Fund, consisting of the net construction proceeds of the Proposition S general obligation bonds as issued by the District, through the County of San Diego, and are not intended to present fairly the financial position of the District in conformity with generally accepted accounting principles.

## **Opinion**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the Proposition S Bond Building Fund of San Diego Community College District as of June 30, 2013, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## **Other Matters**

### *Supplementary Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Proposition S Bond Building Fund's basic financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements.

The supplementary information listed in the table of contents is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

## **Other Reporting Required by *Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated November 15, 2013 on our consideration of the Proposition S Bond Building Fund's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Proposition S Bond Building Fund's internal control over financial reporting and compliance.

## Report on Other Legal and Regulatory Requirements

In accordance with the requirements of Proposition 39, as incorporated in California Constitution Article 13A, we have also issued our performance audit report dated November 15, 2013 on our consideration of the Proposition S Bond Building Fund's compliance with the requirements of Proposition 39. That report is an integral part of our audit of the Proposition 39 Bond Building Fund for the Year Ended June 30, 2013 and should be considered in assessing the results of our financial audit.

A handwritten signature in cursive script that reads "Christy White Associates".

San Diego, California  
November 15, 2013

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## **FINANCIAL SECTION**

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**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Balance Sheet  
June 30, 2013**

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	<u>PROPOSITION S</u>
<b>ASSETS</b>	
Cash and investments	\$ 52,296,979
Accounts receivable	<u>46,016</u>
Total Assets	<u>\$ 52,342,995</u>
 <b>LIABILITIES AND FUND BALANCE</b>	
<b>LIABILITIES</b>	
Accounts payable	\$ 3,228,224
Due to other funds	<u>2,225,122</u>
Total Liabilities	<u>5,453,346</u>
 <b>FUND BALANCE</b>	
Restricted for capital projects	<u>46,889,649</u>
Total Liabilities and Fund Balance	<u>\$ 52,342,995</u>

The accompanying notes to financial statements are an integral part of this statement.

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Statement of Revenues, Expenditures and Changes in Fund Balance  
For the Year Ended June 30, 2013**

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	<u>PROPOSITION S</u>
<b>REVENUES</b>	
Interest income	\$ 589,857
<b>Total Revenues</b>	<u>589,857</u>
<b>EXPENDITURES</b>	
Salaries	330,334
Employee benefits	122,440
Capital outlays and other expenditures	<u>33,713,954</u>
<b>Total Expenditures</b>	<u>34,166,728</u>
<b>Net Change in Fund Balance</b>	(33,576,871)
<b>Fund Balance, July 1, 2012</b>	<u>80,466,520</u>
<b>Fund Balance, June 30, 2013</b>	<u>\$ 46,889,649</u>

The accompanying notes to financial statements are an integral part of this statement.

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements  
June 30, 2013**

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**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES**

**A. Reporting Entity**

The San Diego Community College District (the “District”) serves approximately 100,000 students per semester as represented by five voting districts within Greater San Diego. The District currently operates San Diego City College, Miramar College, Mesa College and Continuing Education, which provide post-secondary instruction in an array of educational classes, programs and services. The colleges offer associate degrees in the arts and sciences. In addition, Continuing Education offers advanced and basic certificates of learning.

On November 5, 2002, by majority election of the District’s registered voters, \$685,000,000 in general obligation bonds (“Proposition S”) were authorized to be issued and sold for the benefit of the District. Proceeds from the bonds are to be used for acquisition, construction, renovation, repair and modernization of certain District property and facilities and to refund or advance refund certain obligations of the District.

An oversight committee to the District’s Governing Board and Chancellor, called the Citizens’ Oversight Committee (COC), was established pursuant to the requirements of state law and the provisions of the Proposition S bonds. The COC is required by state law to actively review and report on the proper expenditure of taxpayers’ money for school construction. The COC provides oversight and advises the public whether the District is spending the Proposition S Bond funds for school capital improvements within the scope of projects outlined in the Proposition S Bond project list. In fulfilling its duties, the COC reviews, among other things, the District’s annual performance and financial audits of Proposition S activity.

The statements presented are for the individual Proposition S Bond Building Fund of the District, consisting of the net construction proceeds of the Proposition S general obligation bonds as issued by the District, through the County of San Diego, and are not intended to be a complete presentation of the District’s financial position or results of operations. There are no related parties or component units included in this financial statement presentation.

**B. Accounting Policies**

The accounting policies of the District conform to generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board (GASB) and the American Institute of Certified Public Accountants (AICPA).

**PROPOSITION 5 BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements, continued  
June 30, 2013**

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**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)**

**C. Basis of Accounting**

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. Basis of accounting relates to the timing of measurement made, regardless of the measurement focus applied.

The financial statements are presented on the modified accrual basis of accounting. Under the modified accrual basis of accounting, revenues are recorded when susceptible to accrual; i.e., both measurable and available. “Available” means collectible within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred.

**D. Encumbrances**

Encumbrance accounting is used in all budgeted funds to reserve portions of applicable appropriations for which commitments have been made. Encumbrances are recorded for purchase orders, contracts, and other commitments when they are written. Encumbrances are liquidated when the commitments are paid.

**E. Deposits and Investments**

In accordance with Education Code Sections 15357 and 41001, the District maintains its cash in the San Diego County Treasury. The county pools these funds with those of other local government agencies in the county and invests the cash. These pooled funds are carried at cost, which approximates market value. Interest earned is deposited quarterly into participating funds. Any investment losses are proportionately shared by all funds in the pool.

**F. Use of Estimates**

The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements, continued  
June 30, 2013**

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**NOTE 1 – SIGNIFICANT ACCOUNTING POLICIES (continued)**

**G. Budgets and Budgetary Accounting**

Annual budgets are adopted on a basis consistent with generally accepted accounting principles for all government funds. By state law, the District's Governing Board must adopt a budget no later than July 1. A public hearing must be conducted to receive comments prior to adoption. The District's Governing Board satisfied these requirements.

These budgets are revised by the District's governing board to give consideration to unanticipated income and expenditures. Formal budgetary integration was employed as a management control device during the year for all budgeted funds. The District employs budget control by minor object and by individual appropriation accounts. Expenditures cannot legally exceed appropriations by major object account.

**H. Fund Balance**

Under GASB Statement No. 54, fund balance is divided into five classifications based primarily on the extent to which the District is bound to observe constraints imposed upon the use of the resources in the governmental funds. The fund balance in the Proposition S Bond Building Fund is considered restricted.

The restricted fund balance classification reflects amounts subject to externally imposed and legally enforceable constraints. Such constraints may be imposed by creditors, grantors, contributors, or laws or regulations of other governments, or may be imposed by law through constitutional provisions or enabling legislation.

**NOTE 2 – CASH AND INVESTMENTS**

**Policies and Practices**

The District is authorized under California Government Code to make direct investments in local agency bonds, notes, or warrants within the State; U.S. Treasury instruments; registered State warrants or treasury notes; securities of the U.S. Government, or its agencies; bankers acceptances; commercial paper; certificates of deposit placed with commercial banks and/or savings and loan companies; repurchase or reverse repurchase agreements; medium term corporate notes; shares of beneficial interest issued by diversified management companies, certificates of participation, obligations with first priority security; and collateralized mortgage obligations. Investments of debt proceeds held by trustees are governed by the provisions of debt agreements rather than the general provisions of the California Government Code. These provisions allow for the acquisition of investment agreements with maturities up to 30 years.

**PROPOSITION 5 BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements, continued  
June 30, 2013**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

**Policies and Practices (continued)**

*Cash in County Treasury* – The District is considered to be an involuntary participant in an external investment pool as the District is required to deposit all receipts and collections of monies with their County Treasurer (Education Code Section 41001). The fair value of the District’s investment in the pool is reported in the accounting financial statements at amounts based upon the District’s pro-rata share of the fair value provided by the County Treasurer for the entire portfolio (in relation to the amortized cost of that portfolio). The balance available for withdrawal is based on the accounting records maintained by the County Treasurer, which is recorded on the amortized cost basis.

**General Authorizations**

The authority to invest District funds deposited with the county treasury is delegated to the County Treasurer and Tax Collector. The table below identifies examples of the investment types permitted in the investment policy:

<u>Authorized Investment Type</u>	<u>Maximum Remaining Maturity</u>	<u>Maximum Percentage of Portfolio</u>	<u>Maximum Investment in One Issuer</u>
Local Agency Bonds, Notes, Warrants	5 years	None	None
Registered State Bonds, Notes, Warrants	5 years	None	None
U.S. Treasury Obligations	5 years	None	None
U.S. Agency Securities	5 years	None	None
Banker’s Acceptance	180 days	40%	30%
Commercial Paper	270 days	25%	10%
Negotiable Certificates of Deposit	5 years	30%	None
Repurchase Agreements	1 year	None	None
Reverse Repurchase Agreements	92 days	20% of base	None
Medium-Term Corporate Notes	5 years	30%	None
Mutual Funds	N/A	20%	10%
Money Market Mutual Funds	N/A	20%	10%
Mortgage Pass-Through Securities	5 years	20%	None
County Pooled Investment Funds	N/A	None	None
Local Agency Investment Fund (LAIF)	N/A	None	None
Joint Powers Authority Pools	N/A	None	None

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements, continued  
June 30, 2013**

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**NOTE 2 – CASH AND INVESTMENTS (continued)**

Limitations as they relate to interest rate risk, credit risk, and concentration of credit risk are described below:

**Interest Rate Risk**

Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The District manages its exposure to interest rate risk by investing in the County Treasury. The Proposition S Bond Building Fund's portion of the District's investment with the San Diego County Investment Pool has a fair value of \$52,296,979. The weighted average maturity for this pool as of June 30, 2013 is 393 days.

**Credit Risk**

Credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Per County investment policy, the investments within the San Diego County Investment Pool are rated A or higher by S&P.

**NOTE 3 – CONSTRUCTION COMMITMENTS**

As of June 30, 2013, the Proposition S Bond Building Fund had commitments with respect to unfinished capital projects amounting to approximately \$60,687,767.

**NOTE 4 – DUE TO OTHER DISTRICT FUNDS**

On occasion, other District funds pay for expenditures on behalf of the Bond Fund and are subsequently reimbursed by the Bond Fund. At June 30, 2013, the Bond Fund owed other District funds \$2,225,122 for expenditures made on its behalf.

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements, continued  
June 30, 2013**

**NOTE 5 – PROPOSITION S GENERAL OBLIGATION BONDS**

The District received authorization at an election held on November 5, 2002, by more than fifty-five percent of the votes cast by eligible voters within the District, to issue general obligation bonds not to exceed \$685,000,000 under Proposition 39. These bonds are issued in multiple series as general obligations of the District and therefore are not included in the accompanying financial statements. The following information is provided for purposes of additional analysis only.

Schedule of changes in General Obligation Bonds for 2013

	Date of Issue	Yield %	Maturity Date	Outstanding July 1, 2012	Adjustment for Restatement	Restated July 1, 2012 Balance	Additions	Deletions	Outstanding June 30, 2013	Current Portion
2003A Series	5/15/2003	0.95-4.39%	5/1/2028	\$ 1,130,000	\$ -	\$ 1,130,000	\$ -	\$ 1,130,000	\$ -	\$ -
2005 Series	10/5/2005	3.28-4.38%	5/1/2030	8,527,883	2,669,824	11,197,707	478,199	3,445,000	8,230,906	2,854,576
2009 Series	4/28/2009	2.70-6.00%	8/1/2033	131,293,506	-	131,293,506	-	-	131,293,506	-
2011 Series	7/7/2011	0.27-6.69%	8/1/2041	99,999,859	5,226,771	105,226,630	2,145,259	6,050,000	101,321,889	100,000
2011 Series, Refunding	7/7/2011	0.38-3.55%	8/1/2023	22,230,000	-	22,230,000	-	100,000	22,130,000	1,300,000
2012 Series, Refunding	3/7/2012	0.18-3.10%	8/1/2029	238,428,671	-	238,428,671	-	1,691,769	236,736,902	123,580
				<u>\$ 501,609,919</u>	<u>\$ 7,896,595</u>	<u>\$ 509,506,514</u>	<u>\$ 2,623,458</u>	<u>\$ 12,416,769</u>	<u>\$ 499,713,203</u>	<u>\$ 4,378,156</u>

**General Obligation Bonds, Election of 2002, Series 2005**

On October 5, 2005, Series 2005 of the Proposition S bond authorization was issued, which consisted of serial bonds, term bonds, and capital appreciation bonds with an initial par amount of \$244,999,901 with stated yield rates of 3.28% to 4.38% and maturing through May 1, 2030.

Year Ending June 30,	Principal	Accreted Interest	Total
2014	\$ 2,854,576	\$ 1,215,424	\$ 4,070,000
2015	3,133,825	1,581,175	4,715,000
Accretion	2,242,505	(2,242,505)	-
<b>Total</b>	<b>\$ 8,230,906</b>	<b>\$ 554,094</b>	<b>\$ 8,785,000</b>



**PROPOSITION S BOND BUILDING FUND**  
**SAN DIEGO COMMUNITY COLLEGE DISTRICT**  
**Notes to Financial Statements, continued**  
**June 30, 2013**

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**NOTE 5 – PROPOSITION S GENERAL OBLIGATION BONDS (continued)**

**General Obligation Bonds, Election of 2002, Series 2009**

On April 28, 2009, Series 2009 of the Proposition S bond authorization was issued, which consisted of serial bonds, term bonds, and convertible capital appreciation bonds with an initial par amount of \$131,293,506 with stated yield rates of 2.70% to 6.00% and maturing through August 1, 2033.

Year Ending June 30,	Principal	Interest	Total
2014	\$ -	\$ 5,277,088	\$ 5,277,088
2015	-	5,277,088	5,277,088
2016	50,000	5,277,088	5,327,088
2017	625,000	5,275,088	5,900,088
2018	1,150,000	5,250,088	6,400,088
2019-2023	3,575,000	35,283,836	38,858,836
2024-2028	-	41,590,686	41,590,686
2029-2033	83,815,000	38,892,600	122,707,600
2034	42,078,506	3,927,000	46,005,506
<b>Total</b>	<b>\$ 131,293,506</b>	<b>\$ 146,050,562</b>	<b>\$ 277,344,068</b>

**General Obligation Bonds, Election of 2002, Series 2011**

On July 7, 2011, Series 2011 of the Proposition S bond authorization was issued, which consisted of current interest serial bonds and capital appreciation serial bonds with an initial par amount of \$99,999,859 with stated yield rates of 0.27% to 6.69% and maturing through August 1, 2041.

Year Ended June 30,	Principal	Interest	Accreted Interest	Total
2014	\$ 100,000	\$ 3,707,438	\$ -	\$ 3,807,438
2015	165,000	3,703,438	-	3,868,438
2016	1,225,000	3,700,138	-	4,925,138
2017	1,290,000	3,663,387	-	4,953,387
2018	1,295,000	3,611,787	-	4,906,787
2019-2023	7,795,000	17,398,750	-	25,193,750
2024-2028	25,735,000	14,054,750	-	39,789,750
2029-2033	39,895,000	6,091,750	-	45,986,750
2034-2038	9,339,373	-	36,455,627	45,795,000
2039-2042	7,110,486	-	39,049,514	46,160,000
Accretion	7,372,030	-	(7,372,030)	-
<b>Total</b>	<b>\$ 101,321,889</b>	<b>\$ 55,931,438</b>	<b>\$ 68,133,111</b>	<b>\$ 225,386,438</b>

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements, continued  
June 30, 2013**

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**NOTE 5 – PROPOSITION S GENERAL OBLIGATION BONDS (continued)**

**General Obligation Bonds, Election of 2002, Series 2011, Refunding**

On July 7, 2011, Series 2011, Refunding, of the Proposition S bond authorization was issued, which consisted of current interest serial bonds with an initial par amount of \$22,230,000 with stated yield rates of 0.38% to 3.55% and maturing through August 1, 2023.

Year Ended June 30,	Principal	Interest	Total
2014	\$ 1,300,000	\$ 978,300	\$ 2,278,300
2015	1,400,000	926,300	2,326,300
2016	1,570,000	870,300	2,440,300
2017	1,660,000	807,500	2,467,500
2018	1,815,000	724,500	2,539,500
2019-2023	11,585,000	2,379,800	13,964,800
2024	2,800,000	140,000	2,940,000
Total	<u>\$ 22,130,000</u>	<u>\$ 6,826,700</u>	<u>\$ 28,956,700</u>

**General Obligation Bonds, Election of 2002, Series 2012, Refunding**

On March 7, 2012, Series 2012, Refunding was issued, which consisted of serial bonds with an initial par amount of \$279,755,000 with stated yield rates of 0.18% to 3.10% and maturing through August 1, 2029. Approximately 85.2% of the Series 2012 Refunding is attributable to Proposition S, with the remainder attributable to Proposition N.

Year Ended June 30,	Principal	Interest	Total
2014	\$ 123,580	\$ 11,499,195	\$ 11,622,775
2015	127,842	11,496,042	11,623,884
2016	4,457,407	11,427,263	15,884,670
2017	5,181,842	11,256,765	16,438,607
2018	5,978,721	11,033,552	17,012,273
2019-2023	76,283,027	46,036,683	122,319,710
2024-2028	97,649,604	24,085,286	121,734,890
2029-2033	46,934,879	2,400,224	49,335,103
Total	<u>\$ 236,736,902</u>	<u>\$ 129,235,010</u>	<u>\$ 365,971,912</u>

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Notes to Financial Statements, continued  
June 30, 2013**

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**NOTE 6 – RESTATEMENT**

As of June 30, 2013, the balance of outstanding long term debt principal payments applicable to Proposition S did not include accreted interest. A restatement was made in the amount of \$7,896,595 to recognize the accretion related to the Proposition S capital appreciation bonds.

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## **SUPPLEMENTARY INFORMATION**

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**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Schedule of Expenditures by Project for Proposition S  
June 30, 2013**

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Bond Fund expenditures by project for the year ended June 30, 2013 consisted of the following:

<b>Project Name</b>	<b>Site</b>	<b>Expenditures</b>
Demolition Construction "S" Building	City	\$ (6,781)
Renovate "L" Building	City	148
Expand & Construct Parking	Mesa	56
West City Center Point Loma	CET	43,355
District Service Center	CET	(1,821)
Miramar Infrastructure	Miramar	409,567
North City Center	CET	11,110,255
Mesa College Student Service Renovation	Mesa	8,198,876
Renovate "P" Building	City	37,197
Land Acquisition General Classroom Building	City	5,617,821
Consolidation of Center City and Cesar Chavez	CET	1,586,327
Mesa College East Campus Improvement Project	Mesa	6,667
Program Management	District	2,229,839
Social & Behavioral Science Building	Mesa	4,270,245
Fitness Center	Mesa	664,977
<b>Total Bond Fund Expenditures</b>		<b>\$ 34,166,728</b>

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**OTHER INDEPENDENT  
AUDITORS' REPORTS**

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**REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON  
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH  
GOVERNMENT AUDITING STANDARDS**

Independent Auditors' Report

Governing Board Members and  
Proposition S Citizens' Oversight Committee  
San Diego Community College District  
San Diego, California

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the Proposition S Bond Building Fund, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Proposition S Bond Building Fund's basic financial statements, and have issued our report thereon dated November 15, 2013.

**Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Proposition S Bond Building Fund's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Proposition S Bond Building Fund's internal control. Accordingly, we do not express an opinion on the effectiveness of the Proposition S Bond Building Fund's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Christy White, CPA

John Dominguez, CPA, CFE

Tanya M. Rogers, CPA, CFE

Michael Ash, CPA

Heather Daud

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LOS ANGELES  
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Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Proposition S Bond Building Fund's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



San Diego, California  
November 15, 2013



## INDEPENDENT AUDITORS' REPORT ON PERFORMANCE

Christy White, CPA

John Dominguez, CPA, CFE

Tanya M. Rogers, CPA, CFE

Michael Ash, CPA

Heather Daud

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Governing Board Members and  
Proposition S Citizens' Oversight Committee  
San Diego Community College District  
San Diego, California

### Report on the Financial Statements

We have audited the accompanying financial statements of the Proposition S Bond Building Fund, as of and for the year ended June 30, 2013, and the related notes to the financial statements, which collectively comprise the Proposition S Bond Building Fund's basic financial statements as listed in the table of contents.

### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

In connection with our audit, we also performed an audit for compliance as required in the performance requirements for the Proposition S General Obligation Bonds for the Year Ended June 30, 2013. The objective of the examination of compliance applicable to the District is to determine with reasonable assurance that:

- The proceeds of the sale of the Proposition S Bonds were only used for the purposes set forth in the Proposition S ballot language and not for any other purpose, such as teacher and administrative salaries.

In performing our audit of compliance, we performed procedures including but not limited to those listed as follows:

<b>Internal Control Evaluation</b>
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**Procedures Performed:**

Inquiries were made of management regarding internal controls to:

- Prevent fraud or waste regarding Proposition S projects, including budgetary controls
- Ensure adequate separation of duties exists in the fiscal services department for Proposition S funds
- Prevent material misstatements in the financial statements
- Ensure expenditures are allocated to the proper fund(s)
- To follow applicable regulations, including regulations related to bidding and contract management

We then performed substantive tests of financial statement balances to determine whether the controls designed by management were operating effectively, and to provide reasonable assurance that the fiscal year 2012-13 financial statement balances for the Proposition S Bond Building Fund are not materially misstated.

**Results of Procedures Performed:**

The result of our audit tests show that internal control procedures appear to be working to meet the financial and compliance objectives required by generally accepted accounting standards and applicable laws and regulations. An unqualified opinion was expressed on the financial statements.

## Facilities Site Walk

### **Procedures Performed:**

We performed site walks to verify that Proposition S funds expended for the Year Ended June 30, 2013 were for valid facilities acquisition and construction purposes. CWA toured multiple District facilities projects at City College, Mesa College, and Continuing Education where Proposition S work had taken place during the 2012-13 fiscal year. At City College, we toured the general classroom building and math and social services building. At Mesa College we toured the social and behavioral science building, and at Continuing Education we toured the North City center expansion.

### **Results of Procedures Performed:**

Results of the site walks indicate that the major 2012-13 Proposition S construction projects were successfully completed and closed out or advanced into 2013-14 construction phases where applicable.

## Test of Expenditures

### **Procedures Performed:**

The following performance tests of expenditures and transfers were performed:

We tested expenditures to determine whether Proposition S funds were spent solely on voter and Board approved school facilities projects (as set forth in the District's Facilities Master Plan and the Proposition S ballot measure language). The expenditure test included a sample of 64 payments, totaling \$12.2 million. Expenditures sampled in our test included payments made to contractors, consultants and other vendors.

### **Results of Procedures Performed:**

We found the expenditures and transfers tested to be in compliance with the terms of the Proposition S ballot measure, Facilities Plan, and applicable state laws and regulations without exception.

## Test of Contracts and Bid Procedures

### **Procedures Performed:**

For the fiscal year ended June 30, 2013, we performed testing of four contracts to determine compliance with District policy and Public Contract Code provisions related to contracting and bidding:

- Project: Cesar Chavez Earthwork  
Original Contract Award Amount: \$3,032,922
- Project: Cesar Chavez Shoring  
Original Contract Award Amount: \$782,000
- Project: Cesar Chavez Electrical  
Original Contract Award Amount: \$1,874,000
- Project: Mesa Fitness  
Original Contract Award Amount: \$10,600,000

### **Procedures Performed:**

We found that the contracts tested above for bidding procedures followed proper bidding procedures and were awarded to the lowest responsible and responsive bidder.

## Citizens' Oversight Committee

### **Procedures Performed:**

In accordance with AB 1908 (Assembly Bill) and Ed Code Section 15278, the District is required to establish a bond oversight committee for Prop 39 bonds including one active member from each of the following sectors: a business organization, senior citizens organization, bona fide taxpayers association, support and organization of the District, and one student. The ICOC is to meet pursuant to Education Code Section 15280.

### **Results of Procedures Performed:**

In our review of the minutes of the Citizens' Oversight Committee for Proposition S, we found that meetings held during fiscal year 2012-13 were properly documented and the 2012 annual report was submitted and posted online.

Our audit of compliance was made for the purposes set forth in the second and third paragraphs of this report and would not necessarily disclose all instances of noncompliance.

## Opinion

In our opinion, based on the fieldwork described above as well as the other tests that we conducted, the District complied with the compliance requirements for the Proposition S General Obligation Bonds as listed and tested above.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on accountability requirements pursuant to the passage of Proposition 39 and the enactment of AB 1908 (Chapter 44, Statutes of 2000). Accordingly, this report is not suitable for any other purpose.

A handwritten signature in cursive script that reads "Christy White Associates".

San Diego, California  
November 15, 2013

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**SCHEDULE OF FINDINGS  
AND RECOMMENDATIONS**

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**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Schedule of Findings and Recommendations  
For the Year Ended June 30, 2013**

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*There were no findings or recommendations related to the audit of the Proposition S Bond Building Fund for the year ended June 30, 2013.*

**PROPOSITION S BOND BUILDING FUND  
SAN DIEGO COMMUNITY COLLEGE DISTRICT  
Schedule of Prior Year Findings and Recommendations  
For the Year Ended June 30, 2013**

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*There were no findings or recommendations related to the audit of the Proposition S Bond Building Fund for the year ended June 30, 2012.*